

Message Text

CONFIDENTIAL

PAGE 01 STATE 054261
ORIGIN EA-12

INFO OCT-01 ISO-00 PM-05 DODE-00 EB-08 OMB-01 TRSE-00
SS-15 SP-02 NSC-05 L-03 CIAE-00 INR-10 NSAE-00
H-01 /063 R

DRAFTED BY EA/J:E M FEATHERSTONE;DOD/ISA:LTC DPLOHMANN;EH
APPROVED BY EA/J:N PLATT
DOD/ISA:M ABRAMOWITZ
JCS:COL A EINSELN
PM/ISO:CDR. J BURGESS

-----098968 030531Z /15

P 030104Z MAR 78
FM SECSTATE WASHDC
TO AMEMBASSY TOKYO PRIORITY
COMUSJ YOKOTA AB JA PRIORITY
CINCPAC HONO HI PRIORITY

C O N F I D E N T I A L STATE 054261

JOINT STATE DEFENSE MESSAGE

E.O. 11652: GDS

TAGS: MARR, JA, US

SUBJECT: COST SHARING - 1978 EFFORTS

REF: (A) TOKYO 0272; (B) CINCPAC 260843Z JAN 78

1. WORTHWHILE SUGGESTIONS IN REFS (A) AND (B) HAVE STIMULATED CONSIDERABLE THOUGHT HERE AS WE CONSIDER HOW TO PROCEED IN OUR EFFORTS TO ACHIEVE GREATER PROGRESS ON COST-SHARING ISSUE. WE RECOGNIZE AND APPRECIATE GOJ'S NEED FOR BREATHING SPACE FOR THE INTERIM, HOWEVER, WE SHOULD IN MEANTIME BE LOOKING AT OUR NEEDS AND COLLECTING INFORMATION AND DATA FOR USE IN THE COMING MONTHS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 054261

2. AS WE SEE IT THERE ARE A NUMBER OF ASPECTS OF THE ISSUE WHICH DESERVE SOME HARD THINKING. AMONG THESE ARE:

(A) RELATION OF COST SHARING TO OTHER ISSUES. TO WHAT EXTENT, IF ANY, WILL JAPANESE PERCEPTIONS OF THE ECONOMIC CONSULTATIONS CULMINATING IN THE STRAUSS-USHIBA AGREEMENT

AFFECT THEIR WILLINGNESS TO BE FLEXIBLE ON COST SHARING?
WILL THE JAPANESE FEEL LESS INCLINED TO COOPERATE HAVING
MADE CONCESSIONS IN THE ECONOMIC FIELD OR CAN WE KEEP THE
ISSUES SENSIBLY APART?

(B) LEVEL OF APPROACHES. HOW CAN WE USE ANTICIPATED HIGH
LEVEL MEETINGS IN 1978 TO REINFORCE OUR INFORMAL, WORKING-
LEVEL EFFORTS?

(C) TIMING. WHAT ARE THE TIMING CONSIDERATIONS WE SHOULD
KEEP IN MIND? HOW LONG SHOULD THE "COOLING-OFF" PERIOD BE?
HOW SHOULD THE GAO STUDY FIT INTO OUR TIMING? CAN WE MAKE
GOOD USE OF THE GAO EFFORTS AND, OF SO, HOW?

(D) PRIORITIES. WHAT ARE OUR PRIORITIES ON COST-SHARING?
WE WANT TO AVOID ASSEMBLING A RIGID PRIORITY LISTING THAT
MIGHT PRECLUDE PROGRESS ON LOWER PRIORITY BUT MORE POLITIC-
ALLY FEASIBLE ITEMS. NEVERTHELESS, WE SHOULD HAVE A GENERAL
IDEA OF THE RELATIVE VALUES OF PROGRESS ON LABOR COSTS
VERSUS FACILITIES; HOUSING VS DIRECT MISSION SUPPORT; AND
OTHER TRADE-OFFS.

(E) JOINT USE. HOW FAR CAN WE AND DO WE WANT TO GO ON THE
PROMOTION OF JOINT USE FACILITIES?

(F) HOW CAN WE BEST EXPLAIN TO THE JAPANESE THE PROBLEM OF
THE RISING COST OF MAINTAINING FORCES IN JAPAN? OBVIOUSLY,
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 054261

WE NEED A COMPREHENSIVE DATA BASE, HISTORICAL RECORDS AND
RELATIVE COSTS OF MAINTAINING OUR FORCES ELSEWHERE.

(G) BASIC APPROACH. SHOULD WE CONTINUE TO EXPLORE AREAS
WHERE WE CAN HOPEFULLY OBTAIN FINANCIAL RELIEF OR WOULD WE
BE BETTER OFF SIMPLY SETTING A DOLLAR GOAL AND LETTING THE
GOJ FIND WAYS TO ACHIEVE IT?

3. WE ALSO NEED TO EXPLORE FURTHER GOJ POSITIONS AS WE
ASSEMBLE A MEANINGFUL LIST OF COST-SHARING POSSIBILITIES.
AMONG THE POINTS THAT WE SHOULD CLARIFY ARE:

(A) JOHNSON-OHIRA AGREEMENT. WOULD THE JAPANESE BE WILL-
ING TO ABANDON THE LIMITATIONS OF THE JOHNSON-OHIRA AGREE-
MENT IN LIGHT OF THE RAPID RISE IN HOUSING COSTS? WOULD
THE JAPANESE THEN BE WILLING TO ASSIST US IN SOLVING SERIOU
AF AND NAVY HOUSING PROBLEMS? WHERE WOULD BE THE MOST
LIKELY PLACE TO PUSH? SHOULD WE DISCUSS MODIFICATION OF
THE OHIRA VIEW TO PERMIT FACILITY CONSTRUCTION WITHOUT
COMPENSATING REVERSION?

(B) PROJECTS FEASIBLE FOR GOJ. WHAT TYPES OF PROJECTS
WOULD BE LEGALLY AND BUREAUCRATICALLY THE MOST FEASIBLE FOR
GOJ?

(C) JOINT USE. HOW WILLING IS THE GOJ TO ENTER INTO JOINT
BASING ARRANGEMENTS? WHAT PITFALLS EXIST?

(D) FORUMS. WE WOULD LIKE TO START WITH INFORMAL TALKS BY THE END OF MARCH WITH EMBASSY, USFJ, JDA AND MOFA REPRESENTED. THE GROUP WOULD MEET FOR 3-4 MONTHS EXPLORING WHERE TO GO FROM HERE. WE WOULD HOPE FOR A BETTER DEFINITION OF DIRECTION AT THE END OF THIS PERIOD. IS THIS PROPOSAL ACCEPTABLE?

4. IN TERMS OF OUR OVERALL APPROACH, WE SHOULD HAVE A GOOD IDEA OF OUR PRIORITIES AND THEIR COSTS; HOWEVER, WE SHOULD AVOID AN OVERLY RIGID POLICY WHICH WOULD SACRIFICE THE FLEXIBILITY WE WILL NEED TO DETERMINE WHAT IS WORKABLE FOR THE GOJ. ADDRESSEE'S VIEWS ON HOW TO ACHIEVE THIS, AND THOUGHTS ON THE POINTS ENUMERATED ABOVE, WOULD BE APPRECIATED. CHRISTOPHER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COSTS, LABOR, PROGRAMS (PROJECTS)
Control Number: n/a
Copy: SINGLE
Draft Date: 03 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE054261
Document Source: CORE
Document Unique ID: 00
Drafter: E M FEATHERSTONE;DOD/ISA:LTC DPLOHMANN:EH
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780097-0062
Format: TEL
From: STATE JOINT
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197803109/aaaadoil.tel
Line Count: 128
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: dd8924b9-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 TOKYO 272
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 03 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3123747
Secure: OPEN
Status: NATIVE
Subject: COST SHARING - 1978 EFFORTS
TAGS: MARR, JA, US
To: TOKYO COMUSJ YOKOTA AFB MULTIPLE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/dd8924b9-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014